6-MONTH REPORT

2022

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Pandemic Influenza Preparedness Framework

> Progress report

1 January– 30 June 2022



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Pandemic Influenza Preparedness Framework: progress report, 1 January-30 June 2022

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ACRONYMS AND ABBREVIATIONS

AGWG	Advisory Group Working Group	L&S	Laboratory and surveillance capacity building
BIRD	Burden of Influenza and RSV Disease	NIC	National Influenza Centre
BM	Biological Material	NDVP	National Deployment and Vaccination Plan
BOD	Burden of disease	PC	Partnership Contribution
СС	Collaborating centre	PIP	Pandemic Influenza Preparedness
CVV	Candidate Vaccine Virus	PISA	Pandemic Influenza Severity Assessment
DEP	Planning for deployment	PSC	Programme Support Costs
ECBS	Expert Committee on Biological Standardization	RCCE	Risk Communications and Community Engagement
EPI-WIN	WHO Information Network for Epidemics	REG	Regulatory capacity building
EQAP	External Quality Assessment Programme	RT-PCR	Reverse Transcription Polymerase Chain Reaction
GISRS	Global Influenza Surveillance and Response System	SARI	Severe Acute Respiratory Infection
HLIP	High-Level Implementation Plan	SMTA2	Standard Material Transfer Agreement 2
ICFS	Interim Certified Financial Statement	US CDC	United States Centers for Disease Control and Prevention
IDP	Institutional Development Plan	VCM	Vaccine Composition Meeting
ILI	Influenza-Like-Illness	WER	Weekly Epidemiological Record
IPPP	Influenza pandemic preparedness planning	WHA	World Health Assembly
IVPP	Influenza Virus with Pandemic Potential	WHO	World Health Organization
IVTM	Influenza Virus Traceability Mechanism		

INTRODUCTION

The **Pandemic Influenza Preparedness (PIP) Framework** is an innovative public health instrument that brings together Member States, industry, other stakeholders and WHO to implement a global approach to pandemic influenza preparedness and response. The key goals include: to improve and strengthen the sharing of influenza viruses with human pandemic potential through the WHO Global Influenza Surveillance and Response System (GISRS), and to increase the access of developing countries to vaccines and other pandemic response supplies.

The Framework includes a benefit-sharing mechanism called the Partnership Contribution (PC). The PC is collected as an annual cash contribution from influenza vaccine, diagnostic, and pharmaceutical manufacturers that use GISRS. Funds are allocated for: (a) pandemic preparedness capacity building; (b) response activities during the time of an influenza pandemic; and (c) PIP Secretariat for the management and implementation of the Framework.

For pandemic preparedness capacity building, activities are implemented according to six outputs under one outcome in the *High Level Implementation Plan (HLIP) II 2018-2023*. A mid-term external review of HLIP II was conducted in 2021, which led to an update of the indicators and milestones monitored. Reporting against the new measures commenced in 2022.

The technical and financial investments of countries and other partners, including GISRS, play a critical role in advancing pandemic preparedness alongside PC investments. Collectively, resources are used to strengthen pandemic preparedness systems, knowledge and capacities, and support achieving the overall objectives set out in <u>WHO's Global Influenza Strategy</u> <u>2019-2030</u>. We thank countries and partners for their important role and contribution. The progress made and successes achieved are a result of joint collaboration on common objectives. The PIP PC funding model is described in *HLIP II*, Section 6.

This reporting format addresses the recommendation from the 2016 PIP Review that WHO develop progress reports that present overall success metrics and infographics to illustrate progress in PIP Framework implementation. A progress report is published four times a biennium, and covers technical and financial implementation for HLIP II, as well as the PIP Secretariat. Milestones are reported every six months and indicators are reported yearly. All data are presented cumulatively from the beginning of each biennium, in this case, 1 January 2022.

For financial implementation, progress is reported against biennial workplan allocations. Figures presented exclude WHO programme support costs (PSC) unless otherwise stated. For the mid-year reports, income, expenditures and encumbrances are presented, and are based on WHO's financial tracking system (GSM). For annual and biennial reports, income and expenditures are presented, in line with the yearly WHO Interim Certified Financial Statement (ICFS).

Many staff across WHO Clusters and Departments in all Major Offices support the implementation of the PIP Framework. Without their work, dedication and collaboration, there would be no progress to report on. We extend our sincere thanks to these staff for their invaluable work.

For previous reports, see https://www.who.int/initiatives/pandemic-influenza-preparedness-framework/partnership-contribution

IMPLEMENTATION OVERVIEW



PIP PC financial implementation for the biennium (As of 30 June 2022) PREPAREDNESS



PIP Framework outcome indicators

OUTCOME

Improved global pandemic influenza preparedness and response through the implementation of the PIP Framework

Indicator	2021 Baseline	2023 Target
• % of Member States with zoonotic influenza cases sharing IVPPs with GISRS (N=15)	80%	N/A
% of PC recipient Member States reporting to FluNet (sustainability indicator) (N=41)	90%	90%
% of PC recipient Member States reporting to FluID (N=41)	71%	80%
No. of Member States that developed or updated an influenza vaccination policy ^c	38 ^d	48
No. of PC recipient Member States that have implemented regulatory approach (N=48)	41	48
No. of PC recipient Member States that developed or updated an IPPP (N=65)	37	45
% of influenza vaccine & antiviral manufacturers that concluded an SMTA2 (N=32)	44%	50%
% of Partnership Contributions received in the year of invoice (N=\$28M)	55%	100%

c Due to data collection timelines, previous years indicator status data are presented. d 2020 data was used for this baseline.

PIP Biological Materials^e shared

PIP BMs RECORDED IN IVTM





e For definition of 'PIP Biological Materials', see PIP Framework Section 4.1

SMTA2: SECURING PRODUCTS FOR FUTURE PANDEMIC RESPONSE

SMTA2 WITH VACCINE MANUFACTURERS SINCE 2013

Large / multi-national manufacturers

pandemic production

concluded

>75M

manufacturers >5M and <75M

Medium-sized

pandemic production



 ${\bf f} {\sf Estimate}$ based on the use of existing technologies - figures may vary depending on the use of newer technologies.

Small manufacturers <5M pandemic production



∿10% of future pandemic production (>420M DOSES)^f

SMTA2 WITH ANTIVIRAL AND DIAGNOSTIC MANUFACTURERS & ACADEMIC AND RESEARCH INSTITUTIONS



PIP Framework governance

As a result of on-going travel restrictions, the PIP Framework Advisory Group met in a virtual format again in March 2022. The meeting was preceded by two Technical Briefings covering the proportional division of PIP Partnership Contribution Funds and COVID-19 and influenza virus sharing. In addition to welcoming five new members, the Secretariat provided a thorough briefing to introduce new members to the PIP Framework.



The PIP Framework Secretariat continued to provide support to broader pandemic prevention, preparedness and response initiatives such as the WHO BioHub, the Member State Working Group on Preparedness and Response, the Intergovernmental Negotiating Body, the Global Genomic Surveillance Strategy and the International Pathogen Surveillance Network. Through this collaborative work, the PIP Secretariat is promoting synergies between its work and broader pandemic preparedness and response issues, ensuring that the experiences and lessons being learned from PIP Framework implementation can be used in other fora.

IMPLEMENTATION PROGRESS

NOTE TO READERS

Please read this Output Reading Guide which provides clarity on the data reported in this section.

OUTPUT READING GUIDE



Laboratory & surveillance



BIENNIAL BUDGET: \$18.2M | IMPLEMENTED: \$3.7M

OUTPUT: National influenza L&S systems contribute to GISRS for timely risk assessment & response measures





Laboratory & surveillance

DELIVERABLE D	MILESTONES	HIGHLIGHTS
Countries are supported to share timely representative influenza samples with WHO CCs	3 Countries from substance shipping completed	 Sixty-nine countries made 92 shipments of influenza viruses/clinical specimens to WHO collaborating centres (CC) in January-June 2022. This is compared to 71 countries making 106 shipments in the same period last year. Regular and timely virus sharing facilitates the work of GISRS in global risk management. WHO continues to advocate for countries to share influenza samples through regional
81%	69 countries from 6 regions	 meetings, global webinars and pre-Vaccine Composition Meeting (VCM) reminders. Three countries from two regions conducted trainings in infectious substance shipping to certify shippers. In the event of the emergence of a novel virus, having certified shippers
	Fund Project	is critical to rapidly share and characterize influenza viruses.
\$672K IMPLEMENTED		• WHO is continually advocating for the regular and timely sharing of influenza viruses according to operational guidance to facilitate the work of GISRS in global risk management.
DELIVERABLE E	MILESTONES	HIGHLIGHTS
Influenza CVVs, virus detection protocols and reagents, and reference materials are routinely updated	Protocols and guidance reviewed, including translations	 Based on the current antigenic, genetic, and epidemiological data, one new Candidate Vaccine Virus (CVV) (A(H1)v virus) was proposed during the February 2022 VCM. Continued selection and development of CVVs is essential for global pandemic preparedness as zoonotic influenza viruses continuously evolve.
12% 88% \$37K IMPLEMENTED	VCM consultation completed	 To ensure countries have access to the latest information and guidance, WHO updated the multiplex diagnostics algorithm for influenza virus and SARS-CoV-2 reverse transcription polymerase chain reaction (RT-PCR) testing. These new algorithms and strategies enable countries to adapt sentinel surveillance systems to make them more agile for global and national surveillance needs. The algorithms have been included in the WHO guidance on End-to- End integration of SARS-CoV-2 and influenza sentinel surveillance: revised interim guidance.

Burden of disease

BIENNIAL BUDGET: \$1.4M | IMPLEMENTED: \$225K

MILESTONE

OUTPUT: Influenza disease burden estimates are used for public health decisions

DELIVERABLE A

Representative

national, regional and

global disease burden

estimates are available

86%

\$80K

IMPLEMENTED



HIGHLIGHTS

- Ten countries have updated their burden estimates, with three publishing estimates on their influenza hospitalization burden. In addition, 52 have either calculated or established a plan to calculate their national burden estimates.
- WHO has initiated a collaborative project with five modelling groups to undertake an in-depth review and comparison of global influenzaassociated hospitalization estimates. The five groups are the WHO CC at Hong Kong University, Burden of Influenza and RSV Disease (BIRD) project which is grant funded by the Foundation for Influenza Epidemiology, US CDC, University of Edinburgh, and the Institute of Health Metrics and Evaluation at the University of Washington. Three of the five modelling groups involved in this project have published estimates. Once combined with the estimates from the remaining two groups, these estimates will be used to develop a global consensus of the influenza-associated hospitalization burden.
- To date, 69 countries, including 23 low- and middle-income countries have shared their data for use in regional or global BOD estimates.

DELIVERABLE B

Disease burden findings are communicated to national and international expert bodies in a format that promotes evidencebased decision making



MILESTONE

Pyramid tool to estimate burden of influenza across the disease severity spectrum



HIGHLIGHTS

- In April 2022, the <u>Seasonal Influenza Disease</u> <u>Burden Estimator</u> (pyramid tool) was launched online. Developed in collaboration with the Johns Hopkins Centre for Health Security, this tool supports countries with limited data to enumerate cases, hospitalizations, and deaths, helping countrylevel decision-makers prepare more effectively for seasonal influenza epidemics and future influenza pandemics. This tool has been demonstrated to national focal points in the African and Eastern Mediterranean Regions.
- Collaborative work is underway in the Region of the Americas with influenza and immunization teams to estimate the burden of influenza averted through vaccination. Pilot countries are being identified with scoping missions planned in late-2022 and early-2023.

Regulatory capacity building

BIENNIAL BUDGET: \$2.5M | IMPLEMENTED: \$804K

OUTPUT: Timely access to quality-assured influenza pandemic products is supported



DELIVERABLE B

Adoption of regulatory pathways that accelerate approval for use of pandemic influenza products is promoted



\$357K IMPLEMENTED

MILESTONES 3 Refinements made to WHO's Global Benchmarking Tool



HIGHLIGHTS

- Benchmarking and support for implementing Institutional Development Plans (IDP) continued; three countries conducted selfbenchmarking of key regulatory capacities and two formal WHO benchmarkings.
- WHO conducted 5 capacity-strengthening training workshops for 22 countries from 2 WHO regions – one of which was conducted in collaboration with Swissmedic. This training focused on the quality management systems, and strengthening its application, marketing authorization, and pharmacovigilance functions in accordance with international standards. These workshops strengthen countries' regulatory capacities for better response and oversight of pandemic medical products.

MILESTONES



HIGHLIGHTS

- WHO is working towards updating the Regulatory Preparedness Guidelines by 2023. In February 2022, a proposal to update the current guideline was approved by the Expert Committee on Biological Standardization (ECBS) and the first drafting group meeting was conducted in July 2022 to finalize the first draft.
- WHO continues to support countries to implement their defined regulatory pathways based on WHO guidelines. Since 2018, 38 countries have participated in workshops on strengthening emergency regulatory procedures and endorsed roadmaps to develop a national guideline. Nine countries fully adopted their national guideline, which includes legal frameworks and written procedures for the emergency regulatory approval of pandemic products.

Risk communications & community engagement

BIENNIAL BUDGET: \$2.2M | IMPLEMENTED: \$411K

OUTPUT: Tools and guidance are available for countries to enhance influenza risk communication and community engagement



Planning for deployment



BIENNIAL BUDGET: \$1.6M | IMPLEMENTED: \$257K

OUTPUT: Plans for effective & efficient deployment of pandemic supplies are optimized



Influenza pandemic preparedness planning

BIENNIAL BUDGET: **\$2M** IMPLEMENTED: \$222K

OUTPUT: National pandemic influenza preparedness & response plans are updated in the context of all-hazards preparedness and global health security

DELIVERABLE A

supported to develop,

test and update their

Countries are

89%

\$257K

IMPLEMENTED

MILESTONE

Number of PC recipient Member States developing/ revising their IPPP since January 2022



HIGHLIGHTS

- Countries are developing IPPPs in a step-wise approach requiring consistent stakeholder engagement. Additionally, many countries are reviewing COVID-19 experiences and integrating lessons learned into pandemic influenza preparedness and/or respiratory pathogen preparedness plans. Two countries held multi-sectoral planning meetings to assess preparedness and response capacities to push-forward their planning process, with two additional countries having written or revised their plans.
- In complementary activities and to update WHO guidance, tools and approaches for future pandemic preparedness, WHO is developing a respiratory pathogen preparedness resource pack and global community of practice. This will harmonize approaches to prepare for respiratory pathogen pandemics including for influenza. A policy brief was published to guide countries in respiratory pathogen pandemic preparedness. A global guidance document is now being developed, building on the 2017 Pandemic influenza risk management guidance, to incorporate lessons learned and good practices from the COVID-19 pandemic. Additionally, a simulation exercise package, a framework for resilient surveillance of respiratory viruses, and a partners engagement forum complement efforts to strengthen global coherence and coordination.

PIP Framework Secretariat

BIENNIAL BUDGET: \$5.9M | IMPLEMENTED: \$1M

OUTPUT: The PIP Secretariat leads, manages and supports implementation of the PIP Framework





- implemented efficiently during a pandemic, the PIP secretariat must review each agreement regularly. One of those reviews was completed with an early SMTA2 signatory. For that SMTA2, the commitments were renegotiated due to changing circumstances of the manufacturer.
- The Secretariat is using an exchange of letters to amend the 70 Category C SMTA2s that must be amended to reflect Decision WHA72(12). Six additional Letters of Amendments were signed during the reporting period.

of vaccines and/or

antivirals

89%

\$148K

IMPLEMENTED

of other pandemic

related products

& research

institutions



STORIES FROM THE FIELD

Kyrgyzstan: leveraging SARI surveillance to monitor vaccine effectiveness

In December 2021, Kyrgyzstan began a project to leverage its high-quality surveillance system for severe acute respiratory infections (SARI) to assess the vaccine effectiveness of COVID-19 and influenza vaccines.

From early in the COVID-19 pandemic, WHO advised countries to use hospital-based sentinel surveillance systems originally established for influenza to also monitor SARS-CoV-2. These platforms can also be adapted to monitor the ongoing effectiveness of COVID-19 and influenza vaccines in preventing infections requiring hospitalization among SARI patients. Continually assessing vaccine effectiveness is particularly important given the increased risks posed by emerging SARS-CoV-2 variants of concern and the uncertainties about how long vaccine protection lasts, among other things. This can also strengthen routine monitoring of influenza vaccine effectiveness.

For almost a decade, Kyrgyzstan has worked to improve sentinel surveillance of Influenza-like illness (ILI) and SARI to inform policy decisions related to influenza control in the country. This work has been supported by the PIP Framework Partnership Contribution and Kyrgyzstan has shown remarkable progress in ensuring representative and high-quality sentinel influenza surveillance data. Soon after the COVID-19 pandemic began, Kyrgyzstan integrated COVID-19 monitoring into its sentinel influenza surveillance system, as recommended by WHO, and so has secured the continued monitoring of trends in circulation, virus characteristics and severity of disease. Now the country has also adapted its epidemiological and laboratory SARI surveillance to enable periodic assessment of the effectiveness of COVID-19 and influenza vaccines.

The results of the vaccine effectiveness monitoring will aid programmatic decisions about COVID-19 and influenza vaccination strategies in Kyrgyzstan. They will also contribute to a pooled data analysis overseen by WHO that integrates data from SARI sites across multiple countries.

Kyrgyzstan's success story is based on harnessing an existing SARI sentinel surveillance system that was strengthened under the PIP Framework Partnership Contribution. The capacity building efforts undertaken over the past seven years to improve the quality and completeness of sentinel surveillance data are showing their value. The enhanced SARI surveillance system provides an effective framework for vaccine effectiveness estimates and provides essential input to policy decisions related to influenza and now also COVID-19 disease control in Kyrgyzstan. As such, the SARI surveillance systems and the vaccine effectiveness monitoring provide a cornerstone in the COVID-19 response and in the preparedness for future seasonal and pandemic influenza.



Health workers with vaccination-related equipment in a medical centre in Bishkek, Kyrgyzstan. Image credit: WHO / Task Force for Global Health / Ilya Karimdjanov

Myanmar: learning from COVID-19 to prepare for influenza

Working with WHO, Myanmar is reflecting on its response to COVID-19 and using lessons learnt to strengthen its national influenza pandemic preparedness plan (IPPP).

When COVID-19 emerged in late 2019, Myanmar had just finished testing its capacity to put a new IPPP plan into practice through a simulation exercise focused on the operational capacity of Emergency Operations Centres and novel influenza outbreak response. The pandemic provided a live follow-up to the simulation exercise, testing all areas of the national plan to expose what worked and what didn't work well. Myanmar, like all countries, was suddenly forced to strengthen or build capacities for emergency response on multiple fronts.

The pandemic has severely tested the preparedness of nations and health systems around the world. But it has also provided a vital opportunity to learn from experience, identify best practices across different settings, and enable improvement. To that end, supported by the PIP Framework Partnership Contribution, WHO's Country Office for Myanmar did an in-depth analysis of the IPPP plan to identify areas that could be strengthened.

Recommendations to emerge from this work included:

• Revise the national plan as the contingency plan for infectious hazards within the overall multi-hazard public health emergency plan. Its major highlights would be the principles of comprehensive risk management, multisectoral & multidisciplinary approach for preparedness and response, and the community resilience for and in future pandemics and outbreaks.

- Integrate pandemic risk management plans into existing national emergency risk management programmes.
- Plan to mitigate the societal and economic impact of pandemics.
- Adopt a balanced, whole-of-government, and whole-ofsociety approach to planning, allocating resources, building capacity and implementing interventions for preparedness and response across health and non-health sectors.
- Develop a framework for facilitating evidence- and risk-based decision-making for public health and social measures during a pandemic.
- Develop a national clinical management preparedness stream to reduce the health impacts on people infected by a pandemic disease.
- Consider developing mechanisms for mobilizing civil society organizations and partners to maintain essential community services and functions during a pandemic response.

Following this in-depth analysis and recommendations, Myanmar is updating its IPPP plan. The plan will remain dynamic to accommodate new developments in research, learnings from experience and any changes to WHO guidelines on pandemic influenza risk and impact management.



General practitioners from Myanmar Medical Association receiving information, education and communication (IEC) materials, including an influenza fact sheet, that promote messages of influenza prevention & control as well as pandemic influenza preparedness. Image credit: WHO Myanmar

Afghanistan's influenza surveillance system stands solid

Afghanistan's health system may be challenged but its influenza surveillance system continues to function systematically, not only for monitoring influenza but also for testing and reporting COVID-19.

In August 2021, Afghanistan's health care system was on the verge of collapse following regime change and a freeze on international funding. Some health facilities have shut down and programmes have been suspended. Many health workers have either quit or left the country, leaving fewer workers trying to urgently respond to emergencies. At the same time, COVID-19 continues to spread across the country, with insufficient resources available to bring it under control.

And yet, despite all these challenges, the country's influenza surveillance system continues to function. The National Influenza Centre and WHO's influenza team in Afghanistan successfully advocated the Ministry of Public Health for influenza surveillance activities to resume and today they continue to build on successes achieved during the COVID-19 pandemic.

This success in advocacy was the result of years of investment from the PIP Framework Partnership Contribution. It is thanks to this investment that an influenza surveillance system was already up and running when COVID-19 hit Afghanistan in February 2020 and could be leveraged to support the country's pandemic response. The system was rooted in nine major hospitals across nine provinces, chosen for their geographical and population representativeness. At each hospital, a fully trained and skilled team had been developed and was ready to take virus samples from infected patients. And laboratories were equipped with the reagents and supplies they needed to perform differential diagnostic techniques for influenza.

The first sample of COVID-19 was collected at a PIPsupported influenza sentinel site and shipped to the national influenza centre for confirmation by RT-PCR test. Afghanistan is among the very few countries in the region using the integrated approach to surveillance promoted by GISRS+. Throughout the pandemic it has been testing and reporting for both influenza and SARS-CoV2 within its sentinel network.

Having a well-established surveillance system and being able to transfer knowledge and skills to put that system to a different use during a crisis is life-saving in countries like Afghanistan. It is a role model for the region from which other countries can replicate best practice.



COVID-19 testing at the Herat Regional Reference Laboratory in Afghanistan. Image credit: WHO/Andrew Quilty

Regional gatherings to strengthen pandemic influenza preparedness

WHO teams in the Eastern Mediterranean and African Regions have come together to invigorate capacity-building efforts under the PIP Framework.

"We are fully aware that the world is still in the midst of a crisis, and that one might argue that it is too early to start talking of preparing for future pandemics. We disagree. Now is the right time to talk about the future and about the changes that need to happen to improve our capacities for pandemic preparedness and response."

Dr Abdinasir Abubakar, Manager, Infectious Hazard
 Prevention and Preparedness, WHO Regional Office for
 Eastern Mediterranean.

Since 2014, WHO's African and Eastern Mediterranean Regions have seen great gains in preparedness capacities. Four countries added designated National Influenza Centres, 15 countries started sharing influenza viruses with WHO CCs, 8 started participating in the molecular external quality assessment programme, and 27 started sharing virological or epidemiological data with global platforms to inform risk assessment (<u>see</u> <u>PIP Biennial Progress Report</u>). The COVID-19 pandemic temporarily shifted attention away from preparedness but it also enabled countries in both regions to put capacities into practice.

Now, after two years of being unable to meet in person, these two regions have brought country teams together to invigorate PIP Framework capacity-building efforts. WHO gathered representatives from the ten PIP countries in its Eastern Mediterranean Region together in May in Amman, Jordan and seven of the PIP countries in the African Region in June in Ndjamena, Chad. The meetings were attended by WHO staff at country, regional and headquarter levels, and in the case of the African Region, Ministry of Health representatives, to review progress, reflect on workplans, discuss challenges, and propose innovative approaches to maximize efficiency and coherence in implementation.

At the meetings countries shared experiences, lessons, and ideas and deliberated about opportunities for further strengthening preparedness at the country level. During the African Region meeting, countries forged partnerships and made plans to visit and support each other to strengthen laboratory practices. At the Eastern Mediterranean Region meeting, participants identified common themes, ways to address the challenges caused by emergencies in the region, and innovative ideas for strengthening project management.

Moving forward, countries in both regions will work to integrate influenza and respiratory pathogen systems for more effective capacity building efforts.



PIP Coordination Meeting in the African Region. Image credit: WHO

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