

QUALITY OF CARE IN FRAGILE, CONFLICT-AFFECTED AND VULNERABLE SETTINGS TOOLS AND RESOURCES COMPENDIUM



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Abbreviations

AMR	antimicrobial resistance
AMS	antimicrobial stewardship
BPHS	basic public health service package
DRC	Democratic Republic of Congo
EPHS	Essential Package of Health Services
HeRAMS	Health Resources and Services Availability Monitoring System
HRH	human resources for health
IAWG	Inter-Agency Working Group
ICRC	International Committee of the Red Cross
IFRC	International Federation of Red Cross and Red Crescent Societies
IMAI	integrated management of adolescent and adult illness
IPC	infection, prevention and control
IRC	International Rescue Committee
LSHTM	London School of Hygiene and Tropical Medicine
NCDs	noncommunicable diseases
NHQS	national health quality strategy
NQPS	national quality policy and strategy
OECD	Organisation for Economic Co-operation and Development
PHC	primary health care
PSFHI	Patient Safety Friendly Hospital Initiative
SATS	South African triage scale
SBAR	situation background assessment recommendation
SRH	sexual and reproductive health
UHC	universal health coverage
UN	United Nations
UNHCR	United Nations High Commissioner for Refugees
UNICEF	United Nations Children's Fund
UNWRA	United Nations Relief and Works Agency for Palestine Refugees in the Near East
USAID	United States Agency for International Development
WASH	Water, sanitation and hygiene
WHO	World Health Organization
WHO-PEN	WHO Package of essential noncommunicable disease interventions

In brief

The Quality of care in fragile, conflict-affected and vulnerable settings: tools and resources compendium represents a curated, pragmatic and non-prescriptive collection of tools and resources to support the implementation of interventions to improve quality of care in such contexts. Relevant tools and resources are listed under five areas: Ensuring access and basic infrastructure for quality; shaping the system environment; reducing harm; improving clinical care; and engaging and empowering patients, families and communities. Cross-cutting products are also signposted.

Who is it for?

A range of stakeholders working in fragile, conflict-affected and vulnerable settings, including but not limited to humanitarian agencies and their coordination bodies (for example the national Health Cluster), ministry of health personnel at national and district levels, public and private health care provider organizations, non-governmental organizations, managers, system leaders and practitioners – as they all work towards improving quality of care.

Why was it developed?

The compendium is a companion to the World Health Organization (WHO) resource *Quality of care in fragile, conflict-affected and vulnerable settings – taking action*. It provides signposts to further resources that support practical action around implementation of quality-related interventions.

How was it developed?

A process of several rounds of scoping searches, tools identification and refinement by the WHO National Quality Policy and Strategy (NQPS) team; collaboration and co-development with technical and humanitarian partners; and focus on meeting priority, context-specific and practical needs have guided the compendium development process. Tools and other resources have been sought based primarily on their utility in supporting implementation of evidence-based interventions for improving quality in fragile, conflict-affected and vulnerable settings.

How should it be used?

The compendium is intended for use in support of the processes outlined in *Quality of Care in fragile, conflict-affected and vulnerable settings: Taking action,* alongside other WHO knowledge products such as the *Handbook for national quality policy and strategy* and the *National quality policy and strategy tools and resources compendium.*



Introduction and background

Quality of care is recognized as central to achieving universal health coverage (UHC) and Sustainable Development Goal 3.8, and is therefore fundamental to improving population health outcomes (1-4). In order that UHC becomes realistically attainable, the provision of quality services to all people in all settings must be considered and strived for.

It is estimated that two billion people globally are living in settings considered to be fragile, conflictaffected and vulnerable (1). The term 'fragile, conflict-affected and vulnerable' broadly describes situations of crisis induced by a variety of factors. While there is no widely accepted global definition, such settings are generally seen to include all those experiencing humanitarian crises, protracted emergencies, or armed conflict.

The WHO resource *Quality of Care in fragile, conflict-affected and vulnerable settings: Taking action (5)* and this accompanying tools and resources compendium have been developed as a means to support efforts and actions to address quality of care, with acknowledgement of the urgent practical, and context-specific needs and challenges related to quality of care in fragile, conflict-affected and vulnerable settings. At the core of this work lies an unmet and critical need for support in action planning for quality of care. This includes practical approaches to the implementation of interventions that are intended to improve quality in fragile, conflict-affected and vulnerable settings, taking due account of the particular challenges and contexts of such environments.

The Taking action document (5) and the supporting tools and resources that follow in the current resource, build on the technical foundation derived from the WHO National Quality Policy and Strategy (NQPS) initiative and an emerging academic evidence base, in addition to experiential knowledge from the field and expert consultation. This document is closely aligned with other resources developed as part of the WHO NQPS initiative, including the *Handbook for national quality policy and strategy: a practical approach for developing policy and strategy to improve quality of care (6)* and the *National quality policy and strategy tools and resources compendium (7)*. It is intended to be used alongside these documents.

Accessing the tools and resources

To connect users directly to relevant items, hyperlinks for each suggested tool or resource have been provided within the current compendium. Should a tool or resource not be freely available online, the hyperlink will lead to the WHO Global Learning Laboratory for Quality UHC (Global Learning Laboratory), where these items are housed. The Global Learning Laboratory is an interactive knowledge platform designed as a safe space to share lessons, frontline experiences and ideas, challenge those ideas and spark new thinking and innovation. The WHO NQPS initiative links very closely to the Global Learning Laboratory, as it provides an effective medium by which to share, discuss and refine tools and resources related to quality in the context of UHC.

- If you are already registered with the Global Learning Laboratory, please click here to access
- If you are not yet registered, please click here to find out more

Developing this compendium

The collection of tools and resources presented are based around the five quality intervention categories outlined in the Taking action document (5), and their constituent illustrative quality interventions, alongside an additional section housing 'cross-cutting' resources. These quality interventions have been selected based on a growing body of academic and experiential intelligence (9).

Category	Illustrative interventions
Ensure access and basic infrastructure for quality	 Ensure structural capacity and essential inputs Negotiate terms for care provision and safe access Provide access to mobile services Contract out services Strengthen health information systems for quality and performance Optimize procurement and supply chain systems
Shape the system environment	 Link quality action planning to a defined package of health services Recruit and retain workforce with a focus on quality of care Pre-verification of qualifications of health teams for deployment Strengthen quality accountability mechanisms Strengthen performance reporting for quality Use performance-based contracting/commissioning Implement financing methods to enhance quality based on context Oversee quality of private sector provision of care Assess facility capacity for delivery of quality services
Reduce avoidable harm	 Strengthen infection prevention and control Implement priority patient safety processes at the point of care Provide hands-on patient safety training to health care workers Use a context-specific patient safety risk management tool
Improve frontline clinical care	 Use context-appropriate guidelines, standards and protocols Routinely use quality monitoring and improvement processes Provide training with supportive supervision and performance feedback for the health workforce Strengthen primary care and referral networks to deliver quality services Use clinical decision support tools Use electronic/digital health technologies and programmes
Engage and empower patients, families and communities	 Establish patients' rights and complaints programmes Formally engage and empower communities Educate patients, families and communities Provide peer support and counselling Measure patient experience of care for service improvement Use patient self-management tools

Table 1. Interventions in the five quality intervention categories

The WHO NQPS team carried out scoping exercises for each quality area, and for each intervention. This process involved definition of search criteria and sources, development of a set of inclusion criteria, and searching of open access resources. A request for tools and resources relevant to quality in fragile, conflict-affected and vulnerable settings was shared with technical colleagues from within WHO and externally, and via the Global Learning Laboratory through a focused co-development call. A subsequent further request for tools and resources and feedback was made during a consultation process.

Each resource identified as part of these exercises has been carefully examined, appraised and discussed within the team to reach consensus prior to inclusion within the compendium. This process has been repeated over time. Careful consideration has been given to the practical benefit of these tools and resources through a quality of care lens. The aim of this process was to judiciously select those tools and resources that are most additive to practical efforts to address quality in fragile, conflict-affected and vulnerable settings and that are best suited to the context.

Where no suitable tools or resources were identified for a particular intervention, that intervention has not been listed in the table of resources. A list of those with no tools or resources included is available in the gap analysis presented on page 29.

Scope and limitations of this Compendium

The definition of a fragile, conflict-affected and vulnerable setting encompasses a broad and variable range of crises and contexts. The tools and resources selected from this compendium for application in these varied settings will naturally vary depending on the situation in which they are being used. It is not within the scope of this compendium to provide or suggest tools for every possible context, but the importance of selecting, adapting and applying the resources to best meet the needs of the local setting is emphasized.

Whilst appraised as being practical and relevant to implementing various interventions to support quality of care, many of the individual resources have not been rigorously tested by WHO. Some of the individual resources are several years old but have been appraised as remaining relevant for inclusion. Country case examples are included to represent approaches currently being used by countries but are not intended to be validated examples of best practice. We recognize, however, that case examples are valued and additive learning resources, and we hope to signpost to a wider variety of these as they become available (through further work on quality in fragile, conflict-affected and vulnerable settings).

The tools and resources that follow have been selected and refined based on their ability to be practically applied to support quality in fragile, conflict affected or vulnerable settings. For this reason, the current compendium does not seek to highlight particular quality improvement methodologies, but instead supports delivery of a pragmatic set of interventions to improve overall quality of health care delivery in fragile, conflict-affected and vulnerable settings. The compendium has been intentionally structured around a list of illustrative interventions to support practical action, as outlined in the accompanying Taking action document (5). Further tools and resources to support strategic action planning for quality can be found within the *NQPS tools and resources compendium (7)*.

Particular emphasis and consideration have been given to identifying and prioritizing key gaps in currently available and accessible tools and resources, in order to guide the direction of further development of the compendium within this rapidly evolving area of work. Addressing these gaps will be based on iterative learning and as the experiential knowledge base continues to grow. An initial gap analysis is presented at the end of this document to highlight areas of need for further tools identification and potential future development.

Quality in settings of fragility, conflict and vulnerability: tools and resources compendium

Cross-cutting tools and resources

This section contains tools and resources relevant across more than one quality area, or with broader relevance to quality in fragile, conflict affected and vulnerable environments.

Resource(s)	Institution(s)/ author(s) and year	How does the tool/resource support quality?
Handbook for national quality policy and strategy A practical approach for developing policy	WHO 2018 and 2019	The WHO NQPS initiative seeks to support countries in improving the performance of their health systems through the development and execution of national quality policies and strategies.
improve quality of care		The WHO Handbook for national quality policy and strategy provides the technical foundation for this initiative. It outlines a strategic approach for quality based on eight inter-related elements.
National quality policy and strategy tools and resources compendium		The NQPS tools and resources compendium was developed alongside the Handbook and presents a curated collection of practical tools and resources to support the development and implementation of this strategic approach to improving quality of care.
		Although nationally-led solutions are unlikely to be the starting point in many fragile, conflict-affected and vulnerable settings, the same eight-element approach can provide important framing for a context-specific, strategic approach to action planning for quality of care in such settings.

Resource(s)	Institution(s)/ author(s) and year	How does the tool/resource support quality?
Effective primary care during extreme adversity: Building on Astana to meet the needs of all	Lisa Hirschhorn 2019	Presentation made at Expert Consultation on the Development of an Implementation Framework for Quality and Safety during Adversity and Emergencies, Muscat, Oman in 2019.
 Available on the Global Learning Laboratory: Registered? Click here to access Not registered? Click here to find out more 		Discusses quality and effective primary health care (PHC) during extreme adversity, including relevant examples as they relate to the functions of quality PHC. The presentation notes that many themes for quality in extreme adversity are similar to the functions and goals of PHC, including effectiveness and efficiency, patient centeredness, equity and a range of needs. It goes on to discuss the challenges and recommended approaches for three levels of emergencies adapted from <i>Healthcare quality</i> <i>and patient safety in settings of extreme adversity</i> and notes the primary care functions in these settings, aligning the recommendations and priorities with the six functions of quality PHC.
<i>Sphere handbook</i> Chapter 8. Health	The Sphere Project 2018	The <i>Sphere handbook</i> is targeted towards any agent involved in a humanitarian response. The health chapter, specifically, describes the processes needed to warrant high quality health care services in an emergency context. Key areas of focus include health service delivery, communicable diseases, child health, sexual and reproductive health, trauma care, mental health, noncommunicable diseases, and palliative care.
		The annex contains a health assessment checklist, sample surveillance forms, and formulas for calculating key health indicators. The handbook is available in Arabic, English, French and Spanish.
Inter-agency field manual on reproductive health in humanitarian settings	Inter-Agency Working Group on Reproductive Health in Crises (IAWG) 2018	The IAWG comprises over 2100 representatives from 450 agencies including UN and nongovernmental, humanitarian, development, research and advocacy organizations.
		This manual incorporates specific evidence from the application and adaptation of global sexual and reproductive health (SRH) or human rights standards in humanitarian settings, and recommends evidence-based interventions based on international guidelines.

Resource(s)	Institution(s)/ author(s) and year	How does the tool/resource support quality?
		It outlines best practices in providing high quality SRH services in humanitarian settings, including comprehensive patient education, community involvement to increase successful service delivery, and care for survivors of sexual violence. It also makes specific mention of fundamental principles of health planning in fragile environments, and logistical considerations relevant to fragile, conflict- affected and vulnerable settings. Available in Arabic, English and French
Technical series on primary health care: Primary health care and health emergencies	WHO 2018	This briefing document was produced as part of the Technical series on primary health care on the occasion of the Global Conference on Primary Health Care in 2018. Discusses the pivotal role of primary health care in humanitarian emergencies. Brief discussion of opportunities for action/emergency preparedness with a focus on quality of care.
Situation background assessment recommendation (SBAR) Communication tool	National Health Service (UK) Improvement 2018	This tool provides an overview of the SBAR approach to structured communication and handover in health care settings. The resource includes guidance on how to implement the SBAR approach. This approach may be helpful to support improvement in communication processes in a range of settings, contributing to quality care.
COMPASS for Health Nutrition and WASH	Save the Children UK 2018	COMPASS is an online platform developed by Save the Children UK. It houses standardized programming guidelines on a variety of topics including community, mass delivery, HIV/TB, and topics relevant to primary and secondary care. COMPASS modules define the scope of each intervention supported by detailed practical information including: implementation tips, integration opportunities, indicators, clinical forms, auditing activities, job descriptions and procurement lists.
		Developed for use by Save the Children staff as guidance to support their programme interventions, and also contains relevant and practical information that could be applied elsewhere. Also available as a mobile app.
Doctors working in conflicts and emergencies – an ethical toolkit	British Medical Association 2017	This toolkit helps prepare physicians on issues they may face while working in conflict and emergency settings. Guidelines and hints are provided on various topics such as: working with limited resources and identifying an adequate lower limit of quality through practical scenarios that represent ethical dilemmas many health workers face in such contexts.

Resource(s)	Institution(s)/ author(s) and year	How does the tool/resource support quality?
Caring for child survivors of sexual abuse: Guidelines for health and psychosocial service providers in humanitarian settings	IRC and UNICEF 2012	This handbook outlines a child-centered model of care to be used particularly in humanitarian settings. It also includes guidance and tools for children's families and caring for child survivors.
Hospital emergency response checklist An all-hazards tool for hospital administrators and emergency managers	WHO 2011	This tool supports hospital managers and administrators to prepare for, assess and rapidly respond to the challenges placed on health facilities by emergencies and disasters. Provides a checklist of recommendations and priority actions, and signposts to other relevant sources of guidance on each topic.
Rebuilding health systems and providing health services in fragile states	Management Sciences for Health 2007	This conceptual piece highlights health as an entry point for effective engagement with fragile states. It also gives a helpful overview of the concepts around fragility, service delivery and system development in these environments and discusses donor models of engagement, emphasizing the fact that short-term relief should always be offered with a view to longer- term contribution and support.

Ensure access and basic infrastructure for quality

Access and quality are undoubtedly interdependent. The existence of functioning service delivery platforms and the ability of affected populations to equitably access and use services are clear prerequisites for any effort to improve care in fragile, conflict-affected and vulnerable settings. The resources in this category are intended to support critical foundations for quality related to physical infrastructure, service availability and population access.

Resource(s)	Institution(s)/ author(s) and year	How does the tool/resource support quality?
Ensure structural capacity and essential inputs		
Water, sanitation, and hygiene in health care facilities: practical steps to achieve universal access to quality care	WHO, United Nations Children's Fund (UNICEF) 2019	Water, sanitation and hygiene (WASH) within health facilities is a critical foundation for delivery of quality care. This document outlines a series of practical steps that can be taken to assess and improve WASH in health care facilities, under a number of action areas.
Water and sanitation for health facility improvement tool (WASH FIT): A practical guide for improving quality of care through water, sanitation and hygiene in health care facilities	WHO, UNICEF 2017	The WASH FIT tool provides methodological guidance on improving and sustaining WASH services in low- and middle-income countries. The toolkit also provides resources for national or district level policy-makers and implementers such as a timeline template, sample questionnaire, and best practices on how to design a WASH FIT training package.
Improving WASH service delivery in protracted crises South Sudan Democratic Republic of Congo (DRC)	Overseas Development Institute 2016	Methods for facilitating better complementarity between humanitarian and development approaches in crisis situations to improve WASH service delivery are examined in these studies. WASH interventions in DRC and South Sudan are analysed and recommendations for action at the sub-national and national level are provided.
Comprehensive safe hospital framework Hospital safety index guide for evaluators	WHO 2015	These resources outline a structured approach to safeguard the ability of hospitals to continue providing services when faced with emergencies and disasters. Actions are outlined to support resilience and preparedness of hospitals, protect health workers and patients, and protect the physical infrastructure and systems.
 Public health engineering in precarious situations Available on the Global Learning Laboratory: Registered? Click here to access Not registered? Click here to find out more 	Médecins Sans Frontières (MSF) 2010	This handbook outlines a series of simple and cost-effective measures that can be applied to improve access to WASH. It includes assessment and planning tools for WASH in health care facilities in fragile, conflict-affected and vulnerable settings, and also covers related topics such as medical waste management.

Resource(s)	Institution(s)/ author(s) and year	How does the tool/resource support quality?
Negotiate terms for care	e provision and safe a	access
Health care in danger (Resource centre)	International Committee of the Red Cross (ICRC)	This website from the International Red Cross and Red Crescent movement presents a range of tools, resources and case studies related to
Relevant resources include:	2019	ensuring health care services can continue to safely operate in situations of conflict. Within
 Promoting military operational practice that ensures safe access to and delivery of health care 		these resources are a number related to engagement with state and non-state actors to negotiate safety and security for health workforce, patients and families.
• The implementation of rules protecting the provision of health care in armed conflicts and other emergencies: a guidance tool		
 Security survey for health facilities 		
 A matter of life and death: tackling violence against health care in Pakistan, Peru and El Salvador 		
Occupational safety and health in public health emergencies: a manual for protecting health workers and responders	WHO 2018	Comprehensive manual detailing both managerial aspects and practical strategies for addressing various aspects of occupational safety and health including infectious outbreaks, infection, prevention and control (IPC) for health workers, and violence and attacks against health facilities and staff. Also contains an annex with practical tools and resources to support suggested action.
Provide access to mobil	le services	
Mobile health units: methodological approach	ICRC 2006	This document provides an overview of the mobile health unit (MHU) concept from the perspective of ICRC. Drawing on literature and field experience, it presents a range of factors to be considered when developing an MHU strategy, and outlines other key considerations related to start-up activities, logistics and decisions on whether an MHU is appropriate. Although developed in 2006, the considerations outlined remain relevant.

Institution(s)/ author(s) and year	How does the tool/resource support quality?
Humanitarian OpenStreetMap Team	Intended to support and facilitate humanitarian response to emergencies and disasters and provide information for humanitarian and other actors working in vulnerable settings, this resource provides freely available tools, data and information to support mapping for hard- to-reach places and communities. Examples include mapping of informal transport routes in Nicaragua, points of interest in Cox's Bazar (including health facilities) and real time information on the road network in the Syrian Arab Republic. Users can contribute information, or request help to create new maps. The information provided could be used to provide information regarding access to health facilities or to operationalize transport and mobile services in remote or hard-to-reach areas.
Organisation for Economic Co-operation and Development (OECD) 2009	This chapter sits within a broader resource related to contracting out of government services in fragile environments. Lessons on contracting out health services have been collated and summarized, and a series of recommendations are presented to guide decisions on contracting health services in fragile environments.
nation systems for q	uality and performance
WHO	Health Resources and Services Availability Monitoring System (HeRAMS) is an approach to collecting of data on availability of health services in settings experiencing public health emergencies. In such settings, challenges with access and security may limit the collection of data on the availability of health services, which limits subsequent decision-making and strategic planning. HeRAMS is a practical approach to meeting that gap. The HeRAMS website provides further background information on the approach and the data it provides.
SPHERE 2018	The SPHERE handbook on minimum standards in humanitarian response provides a series of sample surveillance reporting forms (pp351– 355) that can be used by health providers in humanitarian settings to collect and share key data on mortality, communicable diseases and outbreaks. (Please see the Cross-cutting tools section for
	author(s) and year Humanitarian OpenStreetMap Team Organisation for Economic Co-operation and Development (OECD) 2009 mation systems for qu WHO

Resource(s)	Institution(s)/ author(s) and year	How does the tool/resource support quality?
Outbreak surveillance and response in humanitarian emergencies: WHO guidelines for EWARN implementation	WHO 2012	The Early Warning and Response Network (EWARN) acts as an adjunct to national disease surveillance systems to facilitate effective surveillance and communicable disease control in emergencies. This document outlines how EWARN can be implemented following humanitarian emergencies.
The use of epidemiological tools in conflict-affected populations: open- access educational resources for policy-makers	London School of Hygiene and Tropical Medicine (LSHTM) 2009	This is an online handbook outlining key considerations and practical approaches for epidemiology in crises. It includes notes on performing surveys, analysing data, and analysing health service performance.
Health information systems in humanitarian emergencies	Bulletin of the World Health Organization 2005	This academic paper provides an overview of information needs and data collection approaches in humanitarian emergencies. In the context of efforts to improve quality of care, the paper may help readers to understand common challenges and guide assessment and improvement of information systems.

Shape the system environment

Quality care depends not only on interventions focused on care processes and service delivery, but also on efforts to create the supportive conditions, governance processes and culture necessary to enable providers and professionals to meet the desired levels of care. This includes a strong focus on the capacity of the health workforce to deliver quality care, as well as accountability mechanisms linked to assessment against defined quality standards.

Resource(s)	Institution(s)/ author(s) and year	How does the tool/resource support quality?	
Link quality action pla	Link quality action planning to a defined package of health services		
Working paper on the use of essential packages of health services in protracted emergencies	Global Health Cluster, Task Team on Essential Package of Health Services (EPHS) 2018	Following a desk review of existing essential packages of health services, this working paper was developed by the Global Health Cluster Task Team on Essential Package of Health Services. It sets out a six-step process that can be used to create, implement and monitor an EPHS in settings affected by protracted emergencies. It emphasises the importance of flexibility and adaptation of the EPHS in diverse environments, essential in order to restore and maintain access to essential health services for populations in these settings.	
A basic health services package for Iraq (Country example)	Iraq Ministry of Health, WHO 2010	This country example details the essential package of basic health services developed to reform access to primary health care in Iraq. It comprises a situational analysis, discussion of the development for the basic public health services package (BPHS), considerations for implementation of the BPHS in the long and short term and annexes detailing components of the package such as essential medicines, human resources, equipment and services provided.	
A basic package of health services for Afghanistan, 2005/1384 Available on the Global Learning Laboratory:	Islamic Republic of Afghanistan Ministry of Public Health 2005	The BPHS for Afghanistan sets out the services that should be provided by each type of PHC facility in the Afghan health system: health posts, health centres and district hospitals, and specifies the human resources, equipment, diagnostic services and medications required in order to provide those services.	
 Registered? Click here to access Not registered? Click here to find out more 		The Essential Package of Hospital Services for Afghanistan is modelled upon the BPHS and developed to improve the quality of hospital services in the country. The academic paper Afghanistan's basic package of health services: its development and effects on rebuilding the health system from Global Public Health 2014 further discusses the development of the basic package of health services in Afghanistan.	

Resource(s)	Institution(s)/ author(s) and year	How does the tool/resource support quality?	
Recruit and retain wor	kforce with a focus on	quality of care	
Maintaining an effective health workforce during and after conflict: Evidence from ReBUILD's research in northern Uganda	ReBUILD Consortium 2016	This brief summary presents evidence and findings from an area of ReBUILD Consortium's research in northern Uganda. This work on the maintenance of an effective health workforce during and after conflict, examined the impact of incentive policies and practices. It sets out key messages that may be drawn from in other conflict-affected settings.	
A comprehensive framework for human resources for health system development in fragile and post- conflict states	PLOS Medicine 2011 (open access peer reviewed publication)	This paper presents a suggested framework for human resources for health (HRH) system development based on experiences from fragile health systems in Afghanistan, Cambodia and the Democratic Republic of Congo.	
Guide to health workforce development in post- conflict environments	WHO 2005	Designed to assist in re-establishing health services in countries emerging from conflict, this document provides practical guidance related to rebuilding a health workforce and provides detailed guidance for human resources personnel working to re-establish HRH in settings such as Cambodia and Timor Leste.	
Pre-verification of qua	lifications of health tea	ims for deployment	
Classification and minimum standards for foreign medical teams in sudden onset disasters	Foreign Medical Teams Working Group, Global Health Cluster, WHO 2013	Acknowledging the critical need for an organized response from foreign medical teams deployed in the aftermath of sudden onset disasters, this document presents tools to support the coordination of teams that may provide urgent surgical and trauma care in such situations. These include a simple classification system, set of minimum technical standards and example self-registration documentation. While the approach detailed here specifically applies to sudden onset disasters, the principles may be usefully applied in other settings.	
Strengthen quality acc	Strengthen quality accountability mechanisms		
Hard to reach: Providing healthcare in armed conflict	International Peace Institute 2018	This document provides a very useful and relevant overview of some of the challenges associated with health care delivery in areas affected by armed conflict. Includes a helpful section that discusses the accountability- related concepts in this context.	
Strengthen performan	ce reporting for quality	/	
A balanced scorecard for health services in Afghanistan	Bulletin of the World Health Organization, 2007	This paper discusses the use of a balanced scorecard to monitor and evaluate the delivery of the BPHS in Afghanistan.	

Resource(s)	Institution(s)/ author(s) and year	How does the tool/resource support quality?
Use performance-base	ed contracting/commis	ssioning
Performance-based contracting for health services in developing countries A Toolkit	World Bank 2008	While not specifically for fragile, conflict-affected and vulnerable contexts, this World Bank toolkit provides an overview and step-by-step approach for designing and implementing performance- based contracting for health services. The approach and principles outlined are likely to be of use for those planning performance-based contracting in fragile, conflict-affected and vulnerable contexts, though adaptation will be required for the particular challenges and needs of each setting.
Implement financing n	nethods to enhance qu	ality based on context
Health financing policy and implementation in fragile and conflict- affected settings: a synthesis of evidence and policy recommendations	WHO 2019	This paper examines existing WHO health financing policy and guidance in support of UHC and considers them in the context of fragile, conflict-affected and vulnerable settings. It presents evidence for recommendations to inform policy for health financing and service delivery for these environments.
Oversee quality of priv	ate sector provision of	care
Engaging the private sector in PHC to achieve UHC: Advice from implementers to implementers	Joint Learning Network for Universal Health Coverage 2016	This practical manual outlines an approach to engaging and collaborating with the private sector in providing primary health care services. Contains useful information that could be usefully applied to other clinical topic areas outside of PHC and includes country examples of successful collaborative efforts. Those overseeing the health sector in fragile, conflict- affected and vulnerable settings may find advice and examples to guide their efforts to effectively oversee private sector provision of care.
Assess facility capacit	y for delivery of quality	/ services
 Minimum standards facility assessment tool Available on the Global Learning Laboratory: Registered? Click here to access Not registered? Click here to find out more 	MSF 2019	This document comprises a detailed facility assessment tool developed by MSF for use in hospitals and designed for use as part of a comprehensive quality assessment process. A practical example of the considerations that can be given attention when developing such a tool.

Resource(s)	Institution(s)/ author(s) and year	How does the tool/resource support quality?
Iraq Quality of Care Tool – Primary Health Care Centre	WHO Iraq, Global Health Cluster 2018	This tool has been developed and applied internally by WHO Iraq and Global Health Cluster technical teams using a balanced scorecard approach for assessing the quality and provision of health services in refugee camps established and managed under the auspices of the United Nations
Available on the Global Learning Laboratory:		
 Registered? Click here to access Not registered? Click here to find out more 		High Commissioner for Refugees (UNHCR) (further information available here). It includes a health facility assessment tool, a health worker interview tool and a patient satisfaction questionnaire.
HEALTHQUAL organizational quality assessment tool	Healthqual (University of California, San Francisco) 2018	This resource provides a clear and comprehensive checklist-based quality assessment tool, that can be used to evaluate various types of health facility, or a specific sub-area e.g. disease programme.

Reduce avoidable harm

These interventions focus on key activities aimed at upholding the foundational principle of causing no avoidable harm to the populations receiving health services. Achieving this requires multimodal and multidisciplinary action to implement a range of practical tools, while concurrently addressing the behavioural and cultural change required to build a sustainable, safe environment.

Resource(s)	Institution(s)/ author(s) and year	How does the tool/resource support quality?
Strengthen infection pro	evention and control	
WHO infection prevention and control evidence, guidelines and publications WHO infection	WHO 2019	WHO has developed a suite of tools and resources to support implementation of critical actions for infection prevention and control (IPC). Given the foundational nature of IPC, most of these have direct relevance to fragile, conflict-affected and vulnerable settings. A
prevention and control implementation tools and resources		variety of guidelines, self-assessment tools, communications materials and other technical resources are provided, covering a range of
Of particular note:		topics including hand hygiene, surgical site infection, injection safety and antimicrobial
 WHO minimum requirements for infection prevention and control programmes Guidelines on core components of infection prevention and control programmes at the national and acute health care facility level, an associated Facility assessment tool and Practical manual 		resistance (AMR).
Antimicrobial stewardship programmes in health- care facilities in low- and middle-income countries: a WHO practical toolkit	WHO 2019	Antimicrobial stewardship (AMS) and prevention of antimicrobial resistance is of critical importance to health systems strengthening and has close interlinkages with infection prevention and control and patient safety processes in all contexts including fragile, conflict-affected and vulnerable settings. This manual outlines practical and strategic actions for planning and implementing AMS programmes in various settings and across the different levels of the health system.

Resource(s)	Institution(s)/ author(s) and year	How does the tool/resource support quality?
Implement priority patient safety processes at the point of care		
WHO Emergency Checklists:	WHO 2020	The WHO Trauma care checklist is a simple tool that emphasises key actions at two critical points during the initial care of a
WHO Trauma care checklist		patient presenting with serious injury, with a focus on implementing timely interventions to reduce mortality.
WHO Medical emergency checklist		The WHO Medical emergency checklist is a modified version of the WHO Trauma care checklist that is adapted for use with patients with acute conditions other than injury.
		These resources can be easily adapted by emergency units to best suit local needs, and are both appropriate for use in fragile, conflict- affected and vulnerable settings.
Patient safety essentials toolkit	Institute for Healthcare Improvement 2019	A collection of nine practical patient safety interventions. Each tool is explained in detail, containing examples or templates for use.
		Although not designed with fragile, conflict- affected and vulnerable environments specifically in mind, these tools could be suitable for application in these settings.
5 moments for medication safety	WHO 2019	5 Moments for medication safety is a patient engagement tool developed to support implementation of the third WHO Global Patient Safety Challenge: Medication Without Harm
		It focuses on five key moments where action by the patient or caregiver can reduce the risk of harm associated with the use of medication/s. This tool aims to engage and empower patients to be involved in their own care. It should be used in collaboration with health professionals, but should always remain with the patients, their families or caregivers.
Medication safety in key action areas	WHO 2019	To support countries to implement the Global Patient Safety Challenge: Medication Without Harm, WHO has produced a series of technical reports to facilitate planning to address three key issues for medication safety:
		 medication safety in transitions of care
		medication safety in polypharmacymedication safety in high-risk situations

Resource(s)	Institution(s)/ author(s) and year	How does the tool/resource support quality?
WHO Safe childbirth checklist	WHO 2015	This tool is intended to improve the quality of care for women and babies at the time of childbirth. It provides a clear and simple list of evidence- based clinical activities targeting major causes of maternal and neonatal morbidity and mortality that occur around the world.
		The WHO Safe childbirth checklist implementation guide has been developed to facilitate successful implementation of the checklist.
Patient Safety Friendly Hospital Initiative	WHO Regional Office for the Eastern Mediterranean 2011	The Patient Safety Friendly Hospital Initiative (PSFHI) is a systematic evaluation tool that addresses the burden of unsafe care in the Eastern Mediterranean Region. It helps institutions in countries of the Region to launch comprehensive patient safety programmes, with support from WHO.
		The PFSHI is supported by two practical tools:
		Patient safety assessment manual
		Designed to provide practical guidance on the identification of patient safety needs, and self-improvement. Successfully applied in fragile, conflict-affected and vulnerable settings in the Eastern Mediterranean Region.
		Patient safety toolkit
		This is a consolidated resource outlining a practical approach to a range of key patient safety processes, including those related to patient identification, safe surgery, and establishing reporting systems.
WHO best practices for injections and related procedures toolkit	WHO 2010	This toolkit supports safe and appropriate use of injections in health care settings. It provides an overview of standard precautions aimed at ensuring injection practices do not harm the recipient or provider, and do not result in waste that causes risk to other people.
WHO Surgical safety checklist	WHO 2009	The WHO Surgical safety checklist comprises 19 items that have proven successful in decreasing errors and adverse events and in improving teamwork and communication in surgery. Widely used in a variety of surgical settings globally and could be adapted to serve as an effective tool in fragile, conflict-affected and vulnerable environments.
		The WHO Surgical safety checklist implementation manual has been developed to help ensure successful implementation of the checklist.

Resource(s)	Institution(s)/ author(s) and year	How does the tool/resource support quality?
Patient safety solutions	WHO 2007	This WHO web-based collection presents a series of standardized tools to support implementation of patient safety processes within health care settings. Each of the resources outlines the background to the particular patient safety issue, suggested actions, and key considerations for implementation.
Provide hands-on patient safety training to health care workers		
WHO Patient safety curriculum guide: Multi- professional edition	WHO 2011	This multi-professional guide is structured around various patient safety related topics. Topics 5 and 6 give practical guidance on setting up an error reporting and learning system.
Use a context-specific	patient safety risk ma	inagement tool
Learning without borders: A review of the implementation of medical error reporting in Médecins Sans Frontières	MSF 2015	This paper presents an analysis of the first three years of a medical error reporting system in MSF. It includes lessons learned, a description of how the system was implemented, and links to related tools.

Improve frontline clinical care

This category of interventions focuses on processes and tools aimed at increasing the effectiveness of clinical care. This incorporates collaborative, supportive quality-focused processes to monitor and improve health worker practice as well as practical resources that can be used to support diagnosis and management at the point of care.

Resource(s)	Institution(s)/ author(s) and year	How does the tool/resource support quality?
General		
PEN-Plus: Toolkit for outpatient care of severe, chronic, noncommunicable diseases at first-level hospitals	Partners in Health 2015	This online toolkit draws on experiences in Haiti, Liberia, Malawi and Rwanda, where Partners in Health have been supporting the development of specialised clinics for care of noncommunicable diseases (NCDs) over many years. It is intended to supplement existing materials and approaches focused on primary health centres, including the WHO <i>Package of essential noncommunicable</i> <i>disease interventions</i> (WHO PEN), integrated management of adolescent and adult illness (IMAI) and others. It is based around seven topic areas relevant to these activities, each of which has implementation tools available in an editable format that can be adapted to local contexts. These include a framework for clinic guideline development, evaluation tools and information on referral pathways.

Use context-appropriate guidelines, standards and protocols

Normative guidance on a comprehensive range of clinical topics has been developed by WHO and is freely available. It is not within the scope of this compendium to document all relevant clinical guidelines, standards and protocols here, and there is currently no list of WHO-endorsed guidelines specific to provision of care in fragile, conflict-affected and vulnerable settings. Relevant guidelines, standards and protocols should be identified and utilized with consideration of each particular context.

Provide training with supportive supervision and performance feedback for the health workforce

Joint integrated supportive supervision tools – Liberia	Agency for superv International nationa	An example of comprehensive supportive supervision tools for country, district and national level. Within Liberia's current national health quality strategy (NHQS): "Supportive supervision is driven at the county level using structured tools including the Joint integrated supportive supervision tool; findings are shared with program heads for follow-up and
Available on the Global Learning Laboratory:	(USAID) 2018	
 Registered? Click here to access 		
 Not registered? Click here to find out more 		action based on structured feedback and development of QI plans."

Resource(s)	Institution(s)/ author(s) and year	How does the tool/resource support quality?
Mentorship and enhanced supervision for healthcare and quality improvement	Partners in Health 2017	This document provides direction to organizations and governments that are developing integrated clinical mentorship and quality improvement programmes. It is based on experiences from implementing and continuously improving the <i>Mentorship and</i> <i>enhanced supervision for healthcare and quality</i> <i>improvement</i> (MESH-QI) model in Rwanda, and informed by early lessons learned from adaptations in multiple settings. Also includes a practical resource guide that includes reference documents, job descriptions and protocols for diverse settings. This supports and encourages users to customize the resources and approaches to local contexts, based on their goals for impact and system improvement.
 The Quality care toolbox Available on the Global Learning Laboratory: Registered? Click here to access Not registered? Click here to find out more 	MSF 2014	A collection of practical clinician observation and feedback tools specific to quality of care. Contains explanatory guidance on carrying out the assessments and analysis of the results. Also clearly highlights the limitations of each tool.
Strengthen primary car	e and referral networ	ks to deliver quality services
Newborn health in humanitarian settings: Field guide	Save the Children, UNICEF 2017	This field guide provides guidance and tools to support implementation of good quality newborn health services in humanitarian settings, in order to reduce neonatal mortality and morbidity. It is a programming and advocacy tool, not a clinical guide.
		This document has a clear focus on improving quality of care for mothers and newborns in the neonatal period (first 28 days of life), but also contains chapters dedicated to strategic and implementation considerations, including the development of an effective referral system.
Use clinical decision support tools		
Interagency integrated triage tool Available within the WHO Clinical care for severe acute respiratory infection toolkit	WHO 2020	WHO has produced a set of clinical decision support tools to aid health professionals in triage and assessment of patients attending emergency care settings. Of particular note is the Interagency integrated triage tool, which includes a series of triage protocols co-developed by MSF, ICRC and WHO. The tool is designed to create a common language to save a maximum number of lives by triaging patients effectively.

Resource(s)	Institution(s)/ author(s) and year	How does the tool/resource support quality?
The South African triage scale (SATS)	The South African Triage Group (SATG) 2012	This resource is an example of a clinical decision support tool with relevance to fragile, conflict- affected and vulnerable settings. The SATS was produced for use throughout South Africa. It comprises a physiology and symptom-based scale, which prioritizes patients into 1 of 4 clinical urgency categories using colours. It can be used in hospital emergency centres and pre-hospital settings. The SATS has been validated in peer- reviewed literature. It is supported by training and implementation guidance information including manuals, posters and videos.
Use electronic/digital h	ealth technologies ar	nd programmes
UNRWA electronic maternal and child health (MCH) handbook application for Palestine Refugees	JICA Technical Brief 2018	The e-MCH app used by the United Nations Relief and Works Agency for Palestine Refugees in the Near East (UNRWA) in Jordan, Lebanon, West Bank, and Gaza is an example of mobile technology supporting patient-centered care. This technical brief outlines its development and use. The application was developed to address issues related to quality of health care received by women, pregnant women and mothers who are Palestinian refugees.
		Note: The app is available for download in app stores for mobile users but opening and using it requires an UNRWA refugee ID number.
MSF Medical guidelines	MSF 2018	Using the accumulated experience of MSF, several clinical guidelines have been developed in response to problems faced by medical staff in the field. The guidelines deal with curative and preventive aspects of the commonly encountered diseases in the areas MSF has a field presence, and as such is highly relevant to fragile, conflict-affected and vulnerable environments.
		Available online, in English French and Spanish and also available as a mobile app.
Safe delivery application	Maternity Foundation 2017	The Safe delivery app is a smartphone application that provides skilled birth attendants with direct and instant access to evidence- based and up-to-date clinical guidelines on basic emergency obstetric and neonatal care. The app provides information and guidance through instruction videos, action cards and drug lists.
		It can serve as a training tool or an on-the-job reference tool. It can work entirely offline and is available in multiple languages.

Engage and empower patients, families and communities

These interventions describe a series of practical steps that can be taken to ensure the populations for which services are intended have their voices heard. They promote engagement of patients, families and communities in planning, delivery and evaluation of quality health services.

Resource(s)	Institution(s)/ author(s) and year	How does the tool/resource support quality?	
Establish patients'	Establish patients' rights and complaints programmes		
A patient charter of rights: how to avoid a toothless tiger and achieve system improvement	Canadian Medical Association Journal (CMAJ) 2012	This brief article discusses the principles of a patient charter of rights, and how this might relate to health system improvement. Written by authors based in Canada, although broad concepts would be applicable in fragile, conflict-affected and vulnerable environments.	
Formally engage an	d empower communi	ities	
WHO Patient safety toolbox	WHO	This collection of tools is designed to "promote patient, family and community engagement and empowerment" in relation to patient safety. Includes the WHO <i>Patients communication tool for</i> <i>surgical safety</i> , and a range of materials related to the Patients for Patient Safety initiative.	
Community engagement and accountability	International Federation of Red Cross and Red Crescent Societies (IFRC) 2016	The IFRC has developed an approach to community engagement and accountability that focuses on putting communities at the centre of their programmatic and operational work. It is intended to support Red Cross and Red Crescent societies as well as other organizations. A collection of information and materials relevant to practical implementation of this approach is provided, in addition to documents and tools to support its suggested activities. These include: <i>A Red Cross Red Crescent guide to community</i> <i>engagement and accountability</i> and the <i>Community</i> <i>engagement and accountability toolkit.</i>	
Enhanced capacity building: Training for front-line staff on building trust and communication (Facilitator's guide)	WHO 2015	This guide outlines community engagement approaches for communities affected by Ebola virus disease. In includes detailed descriptions of practical workshop activities that could be used by facilitators taking this approach.	
How to mobilize communities for health and social change	Health Communication Partnership 2003	This field guide provides guidance on how to engage community to improve health systems and consequently improve patient experience and health outcomes. It contains lessons learned from community mobilization work with marginalized groups in developing countries.	

Resource(s)	Institution(s)/ author(s) and year	How does the tool/resource support quality?					
Partnership defined quality: a tool book for community and health provider collaboration	Save the Children 2003	This manual outlines processes that can be used to develop partnership between health providers and the community with respect to quality improvemen activities. Provides suggested methods and tools, and further references related to each subject area					
for quality improvement		A separate facilitation guide is also provided: Partnership defined quality: facilitation guide					
Educate patients, fa	Educate patients, families and communities						
eCBHFA Community-based health and first aid website	IFRC 2020	eCBHFA is a health literacy and community health initiative of the International Federation of Red Cross and Red Crescent Societies. The website contains a variety of training and health literacy materials that can support education of patients, families and communities across a range of settings, including those experiencing fragility, conflict and vulnerability.					
		Linked resources include the <i>Healthy lifestyle:</i> <i>noncommunicable diseases (NCDs) prevention</i> <i>and control Toolkit</i> which focuses specifically on NCD prevention and management, and the <i>CBHFA</i> <i>Country Case Studies</i> document, which presents a collection of examples of the CBHFA approach in use around the world.					
Recommendations for using care groups in emergency settings	International Medical Corps 2015	The guide describes the benefits of using a care group approach in emergency settings and presents recommendations founded on lessons learned during work in 14 countries. More detail on the evidence used to support these recommendations is available here.					
Healthy beginnings: Child-focused health education guide for facilitators	Save the Children 2013	This document relates to health education for children and is aimed towards those with skills and previous experience of working with children in a learning environment. It discusses the broad concepts of child-focused health education and covers key health messages based on the Pakistan context, but which could also be easily applied elsewhere.					
		Whilst not specifically developed for use in fragile, conflict-affected and vulnerable settings, this guide has been designed and used by Save the Children, an organization that has a presence in many such settings.					
The care group difference manual: a guide to community-based volunteer health educators	World Relief and CORE Group 2010	This manual is a resource for working with community- based health volunteer educators in applying a care group approach. It has been developed for use in low- and middle-income settings. World Relief has since used the model in Cambodia, Malawi and Rwanda as well as Mozambique and Guatemala. Includes examples from past projects throughout.					

Resource(s)	Institution(s)/ author(s) and year	How does the tool/resource support quality?					
Provide peer support and counselling							
Peers for Progress: Peer support around the world	The University of North Carolina at Chapel Hill (Gillings School of Global Public Health and UNC School of Medicine)	An online forum for viewing and sharing resources related to peer support. Includes multiple practical toolkits, example programmes and evidence shared by organizations globally.					
Operational guidelines on community-based mental health and psychosocial support in humanitarian settings: Three- tiered support for children and	UNICEF 2018 (field test version)	Community-based mental health and psychosocial support (MHPSS) guidelines for children and families. Includes examples of best practice implementation of community-based MHPSS in Lebanon, Nepal and South Sudan.					
		The accompanying document (below) comprises a list of practical resources (including training manuals, toolkits and guidance documents) for use in the field, and is intended to support the operational guidelines:					
families (field test version)		Compendium of resources. A supporting document to UNICEF'S operational guidance: Community-based child protection					
Measure patient experience of care for service improvement							
Social accountability: an introduction to civic engagement for improved service delivery	International Rescue Committee (IRC) 2015	This paper outlines social accountability approaches that can be undertaken in fragile settings, and key concepts to be considered when designing such approaches.					
		Social accountability approaches can be undertaken in fragile settings as well as low- and middle-income countries. The Accountability in local service delivery: The Tuungane community scorecard approach brief, captures the impact of the community scorecard as applied in Eastern Congo, and the briefing paper Social accountability: Overview of approaches and case studies provides further examples.					
The Scorecard toolkit: a generic guide for implementing the Scorecard process to improve quality of services	CARE International 2007	This toolkit provides guidance on the ways in which the Scorecard methodology can be applied to improving service quality. It is designed generically and can be used across many sectors including health.					

Simple gap analysis

This simple analysis is presented to highlight gaps in available tools and resources that are relevant to supporting quality in fragile, conflict-affected and vulnerable settings. These remain following rounds of careful scoping for relevant tools, a focused co-development call and expert consultation. These gaps are identified as they relate to the current list of illustrative quality interventions outlined in the accompanying *Taking action* document. This analysis has been detailed here to represent a call to action to the global community for assistance in closing these critical gaps in tools and resources to support quality in fragile, conflict-affected and vulnerable environments.

	Ensure access and basic infrastructure for quality	Shape the system environment	Reduce avoidable harm	Improve front line clinical care	Engage and empower patients, families and communities
Interventions with no tools/ resources currently [3]	 Optimize the procurement and supply chain systems 			 Routinely use quality monitoring and improvement processes 	 Use patient self- management tools
Interventions with insufficient tools/resources or partial gaps [18]	 Ensure structural capacity and essential inputs Provide access to mobile services Contract out services 	 Use performance-based contracting/ commissioning Strengthen performance reporting for quality Strengthen quality accountability mechanisms Pre-verification of qualifications of health teams for deployment Assess facility capacity for delivery of quality services Implement financing methods to enhance quality based on context Oversee quality of private sector provision of care 	 Provide hands-on patient safety training to health care workers Use a context-specific patient safety risk management tool 	 Strengthen primary care and referral networks to deliver quality services Provide training with supportive supervision and performance feedback for the health workforce Use clinical decision support tools Use electronic/digital health technologies and programmes 	 Measure patient experience of care for service improvement Establish patient's rights and complaints programmes
Interventions with a more comprehensive selection of tools and resources [9]	 Negotiate terms for care provision and safe access Strengthen health information systems for quality and performance 	 Link quality action planning to a defined package of health services Recruit and retain workforce with a focus on quality of care 	 Strengthen infection prevention and control Implement priority patient safety processes at the point of care 		 Formally engage and empower communities Educate patients, families and communities Provide peer support and counselling

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Further Reading

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Useful links

WHO Quality health services WHO Global Learning Laboratory for Quality Universal Health Coverage

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